

Message Text

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UNCLAS LA PAZ 10019

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SUBJECT: FY 1979 CONGRESSIONAL PRESENTATION: BOLIVIA NARCOTICS
CONTROL PROJECT 511-7270

REF: STATE 270929

A. PROJECT GOAL:

1. TO DEVELOP THE GOB NATIONAL NARCOTICS DIRECTORATE
(DNSP) CAPACITY FOR ((A) EFFECTIVE NARCOTICS INTERDICTION
AT ALL LEVELS (AIRPORTS, BORDER POINTS, PROCESSING
LABORATORIES AND POINTS OF SALES), (B) CONTROL OF COCA
PRODUCTION AND (C) CONTROL OF THE MARKET FLOW OF COCA LEAF
USED FOR THE ILLICIT MANUFACTURE OF COCAINE.

B. PROJECT OBJECTIVES:

1. GEOGRAPHIC COVERAGE BY DNSP NARCOTICS UNITS IN 17
LOCATIONS THROUGHOUT THE COUNTRY BY NOVEMBER 1978.
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2. LOGISTIC AND COMMUNICATION SUPPORT ESTABLISHED IN
ALL 17 LOCATIONS BY SEPTEMBER 1979.
3. NARCOTICS INTELLIGENCE GATHERING AND ANALYSIS UNITS
FULLY FUNCTIONING BY NOVEMBER 1978.
4. CONTROL AND SUVEILLANCE AT INTERNATIONAL AIRPORT
BY DECEMBER 1978.
5. REGISTRATION OF ALL MERCHANTS AND MIDDLEMEN
DEALING IN COCA COMPLETED AND THEIR ACTIVITIES EFFECTIVELY
MONITORED BY JANUARY 1979.
6. CHECKPOINTS IN KEY AREAS ESTABLISHED AND FUNCTION-

ING TO CONTROL AND MONITOR THE MARKET FLOW OF COCA BY
JANUARY 1979.

7. DNSP NARCOTICS IN-COUNTRY TRAINING CAPABILITY
ESTABLISHED BY JUNE 1979.

C. PROGRESS TO DATE:

1. THE DNSP HAS EXPANDED ITS TERRITORIAL ENFORCEMENT
COVERAGE TO 17 LOCATIONS OF THE COUNTRY. THE PRINCIPAL
AREAS OF LA PAZ, URURO, COCHABAMBA AND SANTA CRUZ ARE NOW
WELL MANNED AND EQUIPPED WITH RECENTLY PROVIDED VEHICLES
AND WITH VHF AND SSB RADIO COMMUNICATIONS SYSTEM;
INCLUDING TELETYPE COMMUNICATION CAPABILITY AMONG THE FOUR
LOCATIONS. FOUR OTHER DISTRICTS ARE EQUIPPED ONLY WITH
HF/SSB AND ARE LIMIED IN THEIR RADIO COMMUNICATIONS.
THE REMAINING LOCATIONS STILL LACK MANPOWER, VEHICLES AND
RADIO COMMUNICATION.
2. FOUR MAN INTELLIGENCE AND ANALYSIS UNITS HAVE BEEN
PLACED IN LA PAZ AND IN SANTA CRUZ AND ARE BEGINNING TO
FUNCTION.
3. NARCOTICS SMUGGLING CONTROL AT THE TOP
INTERNATIONAL AIRPORTS OF LA PAZ AND SANTA CRUZ IS ON AN
AD HOC BASIC AND STILL UNORGANIZED. A DETECTOR DOG KENNEL
FACILITY IS CURRENTLY UNDER CONSTRUCTION BY DNSP AND WILL
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LATER FORM AN INTEGRAL PART OF THEIR AIRPORT CONTROL AND
SURVEILLANCE.

4. A PROGRAM TO REGISTER ALL COCA PRODUCERS IN THE
COUNTRY HAS BEEN VIRTUALLY COMPLETED WITH A TOTAL
REGISTRATION OF 13,376 FARMERS, OF WHICH 5,779 ARE
LOCATED IN THE CHAPARE REGION. (THE REGISTRATION OF FOUR
VERY SMALL AND ISOLATED COCA GROWING AREAS MUST AWAIT THE
END OF THE RAINEY SEASON.) WITH THE TERMINATION OF THE COCA
PRODUCER REGISTRATION PROGRAM, PLANNING IS UNDER WAY TO
CONDUCT A REGISTRATION OF ALL OTHER PERSONS DEALING IN
OTHER ASPECTS OF COCA.
5. AS A REGIONAL AID FOR ENFORCEMENT, INTELLIGENCE
GATHERING AND AIRPORT CONTROL, AN INTERPOL NARCOTICS TELEX
SYSTEM HAS BEEN INSTALLED UNDER A REGIONAL PROJECT (REGIONAL
NARCOTICS TELECOMMUNICATIONS) WHICH WILL PROVIDE DNSP WITH
THE CAPABILITY TO COMMUNICATE AND INTERCHANGE INFORMATION
WITH ITS NEIGHBORING COUNTRIES AND WASHINGTON DC.

D. EXPECTED ACCOMPLISHMENT DURING THE COMING YEAR:
ADDITIONAL DNSP MANPOWER WILL BE ASSIGNED TO THE 13
OUTLYING LOCATIONS, OUTSIDE OF LA PAZN URURO, COCHABAMBA
AND SANTA CRUZ, TO MAKE NARCOTICS INTERDICTION EFFORTS
MORE EFFECTIVE.
HF/SSB (LONG DISTANCE) RADIO SYSTEMS WILL BE PLACED
IN SEVEN OF THOSE 13 LOCATIONS WITH THE REMAINDER EXPECTED
BY FY 1979.
IN-COUNTRY TRAINING FOR INTELLIGENCE GATHERING AND

ANALYSIS WILL BE CONDUCTED FOR SELECTED DNSP PERSONNEL TO EXPAND THESE UNITS TO COCHABAMBA AND ORURO. CONSTRUCTION OF DOG KENNELS WILL BE COMPLETED BY MARCH 1978 AND A PROGRAM OF DOG SELECTION AND TRAINING UNDER WAY BY END OF FY 78. THESE DETECTOR DOGS TO BE USED IN CONJUNCTION WITH AIRPORT NARCOTICS SMUGGLING CONTROL. THE DATA FROM THE COCA PRODUCTION REGISTRATION PROGRAM ARE BEING TABULATED. RELIABLE STATISTICS WILL UNCLASSIFIED

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THEN BE AVAILABLE AS TO THE AMOUNT OF LAND UNDER COCA CULTIVATION, TOTAL PRODUCTION OF COCA AND FARM INCOME FROM COCA. OTHER SOCIO-ECONOMIC INFORMATION PERTAINING TO HEALTH, EDUCATION AND FELT-NEEDS OF THE FARMERS WILL ALSO RESULT FROM THE DATA TABULATION OF THE REGISTRATION PROGRAM.

REGISTRATION OF ALL MERCHANTS AND MIDDLEMEN DEALING IN COCA SHOULD BE UNDER WAY BY MARCH 1978 AND THE SELECTION OF KEY CHECK POINTS IN THE COCA GROWING AND DISTRIBUTION AREAS MADE FOR SUBSEQUENT MONITORING OF THE MARKET FLOW OF COCA.

FULL GOB IN-COUNTRY NARCOTICS TRAINING CAPABILITY SHOULD BE ESTABLISHED BY END OF FY 1978. TWO IN-COUNTRY TRAINING COURSES ARE PROJECTED FOR FY 78 FOR 60 DNSP AND OTHER POLICE PERSONNEL IN WHICH LOCAL INSTRUCTORS, ASSISTED BY U.S. INSTRUCTOR SPECIALISTS, WILL BE RESPONSIBLE FOR THE ACTUAL TRAINING.

E. PROBLEMS AND CONSTRAINTS AFFECTING THE PROJECT:

SOME EVIDENCE EXISTS OF CORRUPTION IN DRUG CASES AND OF ATTEMPTS AT BRIBERY OF POLICE AND PUBLIC OFFICIALS. HOWEVER, IN TWO RECENT INSTANCES, INVOLVING A JUDGE AND A POLICE OFFICIAL, CORRECTIVE ACTION WAS PROMPTLY TAKEN BY THE MINISTER OF INTERIOR.

F. COOPERATING COUNTRY CONTRIBUITON TO PROJECT:

THE CY 1978 BUDGET FOR THE NATIONAL DIRECTORATE FOR THE CONTROL OF DANGEROUS SUBSTANCES (DNSP) HAS BEEN TENTATIVELY APPROVED AT 54.5 MILLION PESOS (2,725,000 UNCLASSIFIED

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DOLLARS). THIS REPRESENTS 40 O/O INCREASE OVER CY 1977 AND WILL SUPPORT THE PERSONNEL AND ACTIVITIES OF THE VARIOUS DEPARTMENTS OF THE DNSP (ENFORCEMENT, COCA PRODUCTION REGISTRATION AND CONTROL, DRUG ABUSE PREVENTION,

EDUCATION, TREATMENT AND REHABILITATION AND OTHER ADMINISTRATIVE AND MISCELLANEOUS SERVICES).

AN ADDITIONAL IN KIND CONTRIBUTION OF THE GOB IS THE LARGE AMOUNT OF OFFICE SPACE AND FACILITIES OPERATED BY THE NATIONAL POLICE AND USED TO HOUSE DNSP PERSONNEL AND EQUIPMENT IN THE VARIOUS REGIONS OF THE COUNTRY, VALUED AT AN ESTIMATED \$100,000.

THE GOB CUSTOMS SERVICE, IN ANTICIPATION OF SOME COMMODITY ASSISTANCE FROM THE U.S. DURING CY 1978, HAS ORGANIZED A 40 MAN NARCOTICS TASK FORCE AND IS ASSIGNING MEMBERS TO KEY BORDER AREAS OF THE COUNTRY. MEMBERS OF THIS FORCE HAVE RECEIVED TRAINING FROM U.S. CUSTOMS MOBILE TRAINING TEAMS IN BOLIVIA AS WELL AS IN THE U.S. THE COST OF THIS NARCOTICS INTERDICTION EFFORT ON THE PART OF THE CUSTOMS SERVICE IS ESTIMATED AT 200 THOUSAND DOLLARS. APPROXIMATELY \$1,200,000 OF THE DNSP BUDGET FOR CY 78 IS DESTINED TO SUPPORT ITS ENFORCEMENT PERSONNEL AND \$250,000 IN SUPPORT OF ITS COCA REGISTRATION AND CONTROL DEPARTMENT. THE BALANCE OF THE CY 78 BUDGET WILL SUPPORT OTHER DEPARTMENTS AND SERVICES OF THE DNSP.

G. TRAINING:

DURING THE PAST YEAR THE FOLLOWING PROJECT RELATED TRAINING TOOK PLACE:

1. TWO DNSP CHEMISTS ATTENDED A 4-WEEK DEA FORENSIC CHEMISTRY COURSE IN DRUG LABORATORY IDENTIFICATION.
2. THREE DNSP PERSONNEL ATTEND A 4-DAY DEA UNCLASSIFIED

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GRADUATE SEMINAR.

3. CHIAF OF DNSP DRUG ABUSE CENTER ATTENDED -1WEEK VI WORLD CONGRESS ON DRUG ABUSE.
4. A SEMINAR ON DRUG ABUSE WAS HELD IN LA PAZ FOR 45 BOLIVIAN PARTICIPANTS.
5. CHIEF OF DNSP DRUG ABUSE CENTER AND HIS DEPUTY ATTENDED A 1-WEEK DRUG ABUSE CONFERENCE IN BUENOS AIRES.
6. FOUR DNSP ENFORCEMENT SUPERVISORS ATTENDED A DEA FIVE-WEEK COURSE ON DRUG ENFORCEMENT, MANAGEMENT AND SUPERVISION, WASHINGTO, DC.
7. FOUR GOB CUSTOMS AGENTS ATTENDED A 5-WEEK CUSTOMS/ NARCOTICS TRAINING COURSE IN WASHINGTON, DC.

8. SIXTY-THREE DNSP AND NATIONAL POLICE PERSONNEL
WERE GIVEN 2-WEEK IN-COUNTRY NARCOTICS TRAINING ON BASIC
INVESTIGATION BY DEA MOBILE TRAINING TEAM.

NARCOTICS RELATED TRAINING PLANS FOR FY 78 ARE AS
FOLLOWS:

1. ONE EXECUTIVE OBSERVATION PROGRAM.

2. TWO 5-WEEK ADVANCED INSTRUCTOR TRAINING COURSES
FOR 8 SELECTED DNSP PERSONNEL.

3. ONE 5-WEEK ADVANCED NARCOTICS TRAINING COURSE FOR
4 DNSP PERSONNEL INVOLVED IN ENFORCEMENT, MANAGEMENT
AND SUPERVISION.
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4. TWO IN-COUNTRY NARCOTICS TRAINING COURSES FOR 60
DNSP AND POLICE PERSONNEL USING LOCAL INSTRUCTORS ASSISTED
BY U.S. SPECIALISTS.

5. ONE METHODS-OF-INSTRUCTION COURSE FOR SELECTED
PERSONNEL TO BE GIVEN BY U.S. SPECIALISTS AND ASSISTED BY
PREEVIOUSLY TRAINED LOCAL INSTRUCTORS.
NOTE: THE DETAILED TRAINING PLAN IS SET FORTH IN STATE 269951.

H. OTHER DONORS:

THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL (UNFDAC)
PROVIDED A FULL TIME ADVISOR TO THE DNSP BEGINNING IN THE
LATTER PART OF FY 79 ALONG WITH AN AGREEMENT FOR 85
THOUSAND DOLLARS TO CONCENTRATE IN THE AREAS OF DRUG ABUSE
EDUCATION, PREVENTION, TREATMENT AND REHABILITATION.

A SIMILAR AGREEMENT FOR FY 78 HAS BEEN TENTATIVELY
APPROVED IN THE AMOUNT OF US\$195,000. THERE IS NO THIRD
COUNTRY PARTICIPATION IN NARCOTICS CONTROL IN BOLIVIA.

I. FY 79 PROGRAM: (ALL COSTS ARE DIRECT INC WITH
EXCEPTION OF TELECOM ADVISOR)

PERSONNEL 233

NARCOTICS ADVISORS (2) (110)
CONTRACT ADVISOR - TELECOMMUNICATIONS (060)
CONSULTANTS: AIRCRAFT MAINTENANCE (6 MM) (45)
CROP CONTROL (3 MM)
LOCAL PERSONNEL (2) (18)

COMMODITIES 1,260

UTILITY 6 PASSENGER HELICOPTER (1) 1,100)

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COMMUNICATIONS, ENFORCEMENT AND
TRAINING EQUIPMENT (80)

HH VEHICLES (10) (80)
OTHER COSTS 235
HELICOPTER MAINTENANCE, REPAIR, TRAINING (115)
SUPPORT TO DNSP OPERATIONAL BUDGET (80)
LOCAL SUPPORT COST OF ADVISORS (40)
TOTAL 1,728

NOTE: # IN FY 1979 THE DNSP WILL BE TRAINED AND EQUIPPED
TO BEGIN THE MAJOR PHASE OF ITS FOLLOW UP EFFORTS TO ENFORCE
THE CROP REGISTRATION PROGRAM. THE HELICOPTER IS THE MOST
SUITABLE FORM OF AIRCRAFT FOR SURVEILLANCE FOR ILLEGAL COCA
PRODUCTION ESPECIALLY IN INACCESSIBLE AREAS AND RAPID TRANSPORT-
ATION OF DNSP ENFORCEMENT PERSONNEL.

THESE VEHICLES WOULD PROVIDE FULL LOGISTICAL SUPPORT
FOR ALL OUTLYING LOCATIONS NOT PREVIOUSLY COVERED IN FY 77
AND FY 78.

J. FUNDING TABLE

1. COST ESTIMATES (\$000)

FY 78	FY 79	FUTURE YEARS	TOTAL
1,761	1,728	2,000	7,365

2. GRANT FINANCING

	OBLIGATIONS	EXPENDS.	UNLIQUIDATED
THROUGH SEP 30, 1977	1,876	1,308	568
ESTIMATED FY 78	1,761	-----	---
ESTIMATED THROUGH			
SEP 30, 1978	3,748	-----	---
PROPOSED FY 79	1,728	-----	---

K. REVISED FY 78 INC BUDGET: (ALL COSTS ARE DIRECT INC
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WITH EXCEPTION OF TELECOM ADVISOR).

PERSONNEL 248
NARCOTICS ADVISOR (2) I(110)
CONTRACT ADVISOR, TELECOMMUNICATIONS (1) (60)
TDY CONSULTANTS, AIRPORT CUSTOMS (3 MM); (60)
AIRCRAFT MAINTENANCE, TRAINING (6 MM);
CROP CONTROL (3 MM)
LOCAL HIRE (2) (18)
COMMODITIES 1,078
#AIRCRAFT (1) AEROCOMMANDER TYPE (780)
RIVER PATROL BOATS (5) (67)
COMMUNICATIONS, ENFORCEMENT AND TRAINING (116)
EQUIPMENT, OUTBOARD MOTORS

OFFICE EQUIPMENT FOR REGIONAL LOCATIONS	(35)
##VEHICLES (8) (INCLUDING SHIPPING)	(80)
OTHER COSTS	335
AIRCRAFT MAINTENANCE, REPAIR, TRAINING	(115)
BOAT MAINTENANCE, REPAIR, TRAINING	(20)
SUPPORT TO DNSP OPERATIONS BUDGET	(200)
SUPPORT TO DNSP COCA CONTROL BUDGET	(50)
LOCAL SUPPORT COSTS OF ADVISORS	(50)
TOTAL	1,761

NOTE: # CONSIDERING THE IMMEDIATE AND SHORT TERM ENFORCEMENT NEEDS OF THE DNSP A FIXED WING AIRCRAFT WOULD BE IN THE BEST INTEREST OF THE ENFORCEMENT OBJECTIVES. A FIXED WING AIRCRAFT OF THE TYPE REQUESTED WOULD BE CAPABLE OF FLYING LONGER DISTANCE AND CARRYING A HEAVIER PAYLOAD. AIRCRAFT COULD BE UTILIZED FOR SURVEILLANCE OF TARGET OBJECTIVES AWAY FROM LA PAZ, TRANSPORTATION OF ENFORCEMENT PERSONNEL AND FOR ACCESS TO THE MANY ISOLATED AND INACCESSIBLE BORDER CROSSING POINTS.

THREE OF THESE VEHICLES TO SUPPORT COCA PRODUCTION CONTROL EFFORTS. OTHER FIVE VEHICLES IN ACCORD WITH DNSP EXPANSION REQUIREMENTS. BOEKER UNQUOTE VANCE

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